RESOLUTION 22-XX FOR PL21-099 AND PL21-100 REGARDING PROPOSED COUNTY-INITIATED ORDINANCES AMENDING VENTURA COUNTY NON-COASTAL ZONING ORDINANCE DIVISION 8, CHAPTER 1, ARTICLE 7, AND VENTURA COUNTY COASTAL ZONING ORDINANCE DIVISION 8, CHAPTER 1.1, ARTICLE 5, PERTAINING TO OIL AND GAS EXPLORATION AND PRODUCTION PERMIT TERMS, SURETIES AND INSURANCE

WHEREAS, on November 10, 2020, the Board of Supervisors (Board) directed the Resource Management Agency (RMA) to return to the Board with amendments to both the Non-Coastal Zoning Ordinance (NCZO) and the Coastal Zoning Ordinance (CZO) addressing three topic areas related to the regulation of oil and gas operations in unincorporated Ventura County: (1) limit discretionary permits for oil and gas operations to 15 years; (2) increase the amount of compliance/site restoration surety and insurance from what is currently required by County ordinance; and (3) incorporate measures to assure the timely permanent plugging and restoration of oil and gas wells that have been idle for 15 years or more; and

WHEREAS, pursuant to the aforementioned Board direction, on July 28, 2022, the Ventura County Planning Commission held a legally noticed public hearing to consider, and to make a recommendation to the Board regarding an ordinance amending NCZO Sections 8107-5.4, 8107-5.6.5, 8107-5.6.11, and 8107-5.6.12, and an ordinance amending CZO Sections 8175-5.7.5 and 8175-5.7.8; and

WHEREAS, due to an error where a subset of public comments submitted for the July 28, 2022 hearing was inadvertently omitted from the public record to the Planning Commission, a subsequent hearing was held on August 18, 2022; and

WHEREAS the Commission considered all written and oral testimony from County staff and the public on this matter; and

WHEREAS,	after th	ne close (of the	public I	hearing	on August	18, 2	<u>2022,</u>	Planning
Commission	er	_, District	, ma	ade a r	motion 1	to approve	staff's	recon	nmended
actions, <u>with</u>	addition	al points of	conside	eration f	or the Bo	oard to cons	<u>ider as</u>	set for	<u>th below,</u>
seconded by	/ Plannin	g Commis	sioner [District	; and				

WHEREAS the motion carried / failed:

NOW, THEREFORE, BE IT RESOLVED that the Planning Commission recommends that the following actions be taken by the Board with respect to the proposed ordinances amending the NCZO and CZO:

CERTIFY that the Board has reviewed and considered the Board letter and all
exhibits hereto, the Planning Commission staff report and all exhibits thereto, and
has considered all other materials and public comments received during the public
comment and hearing;

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to Board of Supervisors

- 2. FIND that the adoption of the proposed ordinance amending the Ventura County Non-Coastal Zoning Ordinance (Exhibit 3) is exempt from the California Environmental Quality Act (CEQA) pursuant to CEQA Guidelines section 15061(b)(3) because it can be seen with certainty that there is no possibility the project may cause a significant effect on the environment; FIND that because the project consists of regulations intended to benefit natural resources and the environment, it is also categorically exempt from CEQA pursuant to CEQA Guidelines sections 15307 and 15308; FIND that no substantial evidence exists precluding the use of the above categorical exemptions based on the presence of unusual circumstances or any other exception set forth in CEQA Guidelines section 15300.2; and FIND that adoption of the proposed ordinance amending the Ventura County Coastal Zoning Ordinance (Exhibit 4) is statutorily exempt from CEQA pursuant to Public Resources Code section 21080.9 as an amendment to the County's Local Coastal Program;
- **3. FIND** that the proposed ordinance amending the Ventura County Non-Coastal Zoning Ordinance (Exhibit 3) is consistent with the goals, policies and programs of the Ventura County General Plan and good planning practices and is in the interest of public health, safety and general welfare;
- 4. FIND that the proposed ordinance amending the Ventura County Coastal Zoning Ordinance (Exhibit 4) is consistent with the goals, policies and programs of the Ventura County General Plan, the Ventura County Coastal Area Plan, the Coastal Act (Exhibit 7) and good planning practices, and is in the interest of public health, safety and general welfare;
- **5. ADOPT** the proposed ordinances amending the Ventura County Non-Coastal Zoning Ordinance (Exhibit 3) and Coastal Zoning Ordinance (Exhibit 4); and
- **6. DIRECT** Planning Division staff, pursuant to Public Resources Code section 3206.5, to commission a professional evaluation to identify and prioritize Ventura County wells that should be plugged and abandoned, (i.e., those that have "no reasonable expectation of being reactivated"). This evaluation would be provided to the supervisor of CalGEM for a formal determination and identification of wells that should be plugged and abandoned in Ventura County.
- **7. SPECIFY** the Clerk of the Board of Supervisors at 800 S. Victoria Avenue, Ventura, CA 93009 as the location and custodian of the documents and materials that constitute the record of proceedings upon which these decisions are based.
- NOW, THEREFORE, BE IT FURTHER RESOLVED that the Planning Commission recommends that the Board fully consider the fiscal impacts to the County of adopting the proposed ordinances, with specific consideration given to 1) funding to support staff enforcement of the ordinance provisions; 2) funding to support legal defense of the

<u>ordinance provisions; and 3) an analysis of expected costs to be incurred by the County associated with implementation of these ordinance provisions.</u>

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Planning Commission recommends that the Board direct Planning Division staff, pursuant to Public Resources Code section 3206.5, to commission a professional evaluation to identify idle oil and gas wells located in unincorporated Ventura County that have no reasonable expectation of being reactivated and should thus be plugged and abandoned, and to provide said evaluation to the California State Oil and Gas Supervisor with a formal request for a determination whether the identified wells should be plugged and abandoned.

NOW, THEREFORE, BE IT FURTHER RESOLVED that the Planning Commission's reasons for the above-stated recommendations to the Board, and the relationship between the proposed ordinances and the General Plan, are specified in Sections A, B, and C of the Planning Commission staff report and exhibits thereto. As a general summary, the Planning Commission finds that the proposed ordinances would help ensure that the County's natural resources are protected over time by allowing the County to analyze new or renewed oil and gas exploration and development conditional use permits at least every 15 years for consistency with all applicable General Plan policies that may exist at the time of any required permit renewal, including any new or modified policies; conduct an evaluation at the time of proposed permit renewal to determine whether any new permit conditions are warranted to mitigate environmental and other potential adverse impacts, and whether such operations should continue in light of any new circumstances and state laws.

As reported by the State, long-term idle oil and gas wells pose risks to the environment ranging from water contamination to releases of toxic substances and methane, a potent greenhouse gas and the longer a well remains idle, the more likely it is to be deserted by the operator and the greater the likelihood that public health and the environment could be threatened. Moreover, based on evidence in the record, there is a high likelihood that the State will not have sufficient funds to fully address the number of anticipated orphaned wells that will require proper plugging and abandonment. In order to address these issues, the proposed ordinances also require greater amounts of financial assurances to help ensure adequate funding for post-closure site restoration and remediation, and for plugging and abandonment of oil and gas wells; and require greater insurance coverages to protect against unfunded environmental damage that could be caused by oil and gas operations. By requiring additional funding and insurance to address these issues, the proposed ordinances will not only help avoid potential harm to the environment, health and safety, and private property interests, they will also help facilitate the redevelopment and reuse of former oil and gas production sites in the unincorporated area upon cessation of oil production to allow for the potential beneficial use of the parcels containing former oil facilities located in the unincorporated area.

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This is to certify that the foregoing is a true and correct copy of the Resolution reflecting the actions taken by the Ventura County Planning Commission at public hearings regarding the above-described matter on July 28, 2022, and August 18, 2022.

Dave Ward, AICP
Secretary to the Ventura County
Planning Commission